

TEXAS BEHAVIORAL HEALTH AND JUSTICE TECHNICAL ASSISTANCE CENTER

Guadalupe, Gonzales, and Caldwell Counties

Youth Sequential Intercept Model Mapping Report

March 2024

Acknowledgements

This report was prepared by the <u>Texas Behavioral Health and Justice Technical Assistance Center</u> (TA Center) on behalf of Texas Health and Human Services Commission (HHSC). The workshop was convened by Amanda Coleman, Director of Crisis Systems, Bluebonnet Trails Community Services (BTCS). The planning committee members included:

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The planning committee members played a critical role in making the Guadalupe, Gonzales, and Caldwell Counties Youth Sequential Intercept Model (SIM) mapping workshop a reality. They convened stakeholders, helped to identify priorities for the workshop, reviewed this report, and provided feedback prior to its publication.

The facilitators for this workshop were Catie Bialick, MPAff, Director of Behavioral Health and Justice Initiatives, Office of Forensic Coordination, HHSC; Emily Dirksmeyer, LCSW, Technical Assistance Coordinator, Office of Forensic Coordination, HHSC; and Jennie M. Simpson, PhD, Associate Commissioner and State Forensic Director, Office of Forensic Coordination, HHSC. Emily Dirksmeyer and Catie Bialick authored the report.

About the Texas Behavioral Health and Justice Technical Assistance Center

The TA Center provides specialized technical assistance for behavioral health and justice partners to improve forensic services and reduce and prevent justice involvement for people with mental illnesses (MI), substance use disorders (SUD), and/or intellectual and developmental disabilities (IDD). Established in 2022, the TA Center provides free training, guidance, and strategic planning support both in person and virtually on a variety of behavioral health and justice topics to support local agencies and communities work across systems to improve outcomes for people with MI, SUD, and/or IDD.

On behalf of HHSC, the TA Center adopted the SIM as a strategic planning tool for the state and communities across Texas. The TA Center hosts SIM mapping workshops to convene leaders from local community organizations, government agencies, and social service systems to identify strategies for diverting people with MI, SUD, and/or IDD away from the justice system into treatment, when appropriate. The goal of the Texas SIM Mapping Initiative is to expand access to the SIM and SIM mapping workshops.

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Introduction

The Texas Youth Sequential Intercept Model (SIM) helps community stakeholders understand how youth with mental illness (MI), substance use disorders (SUD), and intellectual and developmental disabilities (IDD) encounter and move through the juvenile justice system, identifying opportunities for diversion and connection to treatment. The SIM is a strategic planning tool that maps how people with behavioral health needs encounter and navigate the criminal justice system within a community. Through a SIM mapping workshop, facilitators and participants identify opportunities to link people with MI, SUD, and IDD to services and prevent further involvement with the criminal justice system.

The Texas Health and Human Services Commission Office of Forensic Coordination (OFC) led the development of the Texas Youth SIM. The OFC convened a six-month workgroup series in 2023 to discuss key services, best practices, and gaps and opportunities in the service continuum for youth with MI, SUD, and IDD who are justice-involved or at risk of justice involvement. In close collaboration with state agencies working at the intersection of youth behavioral health and juvenile justice, the OFC adapted the <u>Critical Intervention</u> <u>Model</u>, developed by the National Center for Youth Opportunity and Justice, to create a Texas-specific model to support youth systems mapping.

Youth SIM Mapping is guided by four principles: collaboration, identification, diversion, and treatment; and includes five primary objectives:

- 1. Plot resources and gaps across the intercept points shown in Figure 1;
- 2. Identify school-based and community-based services to support diversion from the juvenile justice system;
- 3. Introduce community system leaders and staff to promising and evidence-based best practices at each key intercept;
- 4. Enhance relationships across juvenile behavioral health and justice systems; and

5. Create a customized local map and local action plan to address identified gaps.



In 2023, Bluebonnet Trails Community Services (BTCS) requested an HHSC Texas Youth SIM Mapping of intercepts 0 through 2 to help foster collaboration among behavioral health and juvenile justice stakeholders and improve early intervention and diversion for youth with MI, SUD, and/or IDD. The workshop took place on March 21 and 22, 2024, in Seguin, Texas. See **Appendix A** for detailed workshop agenda.



Note: This report intends to capture point-in-time discussion, priorities, and resources that were discussed by attendees during the Guadalupe, Gonzales, and Caldwell Counties Youth SIM mapping workshop. Report authors aim to capture a robust picture of services offered across counties, while acknowledging that unintentional omissions may exist. All gaps, opportunities, and action planning priorities identified in this report reflect the opinions of participating stakeholders, not the Texas Health and Human Services Commission.

Guadalupe, Gonzales, and Caldwell Counties Youth SIM Map



4

<u>Key</u>

- Serves all Counties (Guadalupe, Gonzales, and Caldwell Counties)
- Serves Guadalupe County
- Serves Gonzales County
- Serves Caldwell County

Intercept 0 School and Community-Based Services

care clinic

Intercept 1 Law Enforcement, SROs, and Children's Emergency Services Initial Referral to Juvenile Justice, Intake,

Intercept 2 (Pre-adjudication) and Detention

	Crisis Phone Lines	Mobile Crisis Outreach Team (MCOT)	911 Dispatch / Emergency Communications	Law Enforcement	Juvenile Probation Department-	
	Bluebonnet Trails Community	Bluebonnet Trails Community Services- MCOT	Guadalupe:	Guadalupe		
	Services (BTCS) Crisis Hotline	• 24/7 response	Guadalupe County Sheriff's Office		Intake Detentio	
	 800-841-1255 	Teams include local mental health crisis		Guadalupe County Sheriff's	Screening Assessments Used: • Guadalupe	
	 Available 24/7/365 	clinicians and crisis intervention specialists	Telecommunications Division; Seguin Police	Office; Cibolo PD; Seguin PD;	MAYSI-2- behavioral health screening County	
	988 Suicide & Crisis Lifeline	Serves youth and adults	Department Emergency Communications Division	Schertz PD; San Marcos PD;	tool Juvenile	
	• 988	Can co-respond with law enforcement	Gonzales:	New Braunfels PD; Marion	Juvenile Supervision Officer Detention	
	Boys Town National Hotline	BTCS-Youth Crisis Outreach Team-(coming soon)	Gonzales County Emergency Communications	PD	completes MAYSI-2 for youth • Guadalupe	
	 800-448-3000 		Caldwell:	Gonzales	detained County Po	ice
	Texas Abuse, Neglect and		Caldwell County Emergency Communications; City	Gonzales County Sheriff's	Juvenile Probation Officer completes Station	
	Exploitation Hotline	Wrap Around Services	of Luling Emergency Communications; City of	Office; Gonzales PD; Nixon	face to face if youth not detained Processing	
	• 800-252-5400	Bluebonnet Trails Community Services	Lockhart Emergency Communications	PD; Gonzales ISD PD	Pre-PACT-46-item pre-screen measures Rooms	
	National Domestic Violence Hotline	Youth Empowerment Services (YES) Waiver	 Public Safety Answering Point - Lockhart and 	Caldwell	a youth's risk of re-offending • Guadalupe	
	 Text START to 88788 or call 800- 	Multisystemic Therapy (MST)	Luling (Coming June 2024)	Caldwell County Sheriff's	Completed at first face to face County Hig	h 📘
	799-7233	Clear Path-Coordinated Specialty Care for first episode of psychosis		Office; Luling PD; Lockhart	Completed every 6 months Schools wi	:h 🥻
Ъ	Crisis Text Line	Methodist Healthcare Ministries of South Texas	School Resource Officer (SRO)/ ISD Police:	PD; Martindale PD	Full PACT- 126-item assessment Processing	
	• Text 741741	Medical, dental and behavioral health	· · · ·		measuring a juvenile's risk of re-	
	Warmlines/ Resource Lines	support at ISDs	• Marion ISD- 2 Marion PD SROs; 1 Guadalupe	Alternative Education	offending. • Gonzales	È
COMMUNITY	YouthLine		County Sheriff's Office SROs	Programs	Completed 30 days before disposition arresting	INIM
5	 Text 839863 or call 877-968-8491 		Seguin ISD- 13 SROs; 2 Seguin PD SROs	Seguin ISD DAEP, Schertz-Cibolo	agency	
F	National Runaway Safeline	Peer, Mentorship, and Family Support Services	Schertz-Cibolo ISD- Schertz PD SRO Unit (respond	ISD DAEP, Nixon-Smiley CISD		
4	• 800- RUNAWAY (786-2923)	Peer/Family Support BTCS- Family Partners 	in schools and community); 4 Cibolo PD SRO Unit	DAEP, Luling ISD DAEP		
Σ	Love Is Respect Abuse Helpline	Mentorship	(5 additional SRO positions funded)	Emergency Medical	<u>Pre-Adjudication Diversion Programs</u>	\i=
$\overline{}$	Text LOVEIS to 22522 or call 866-	YMCA- Schertz Family and Cibolo Family	Gonzales	Services	Deferred Prosecution Probation (6 months)	
	331-9474	Texas Afterschool Centers on Education (ACE)	Gonzales ISD PD- SRO Unit	City of Luling EMS; City of	Specialized substance use disorder caseload for vapir	
	Texas Youth Hotline	Gonzales Youth Centers (grades 4 th -7 th)	Caldwell	Lockhart EMS; City of Seguin	offenses (4 months)	-
	 1-800-989-6884 	Texas Elks Children's Services	1 Lockhart PD SROs	Fire/EMS; City of Shertz EMS;	Specialized SUD Treatment	
	1 000 505 0001	Boys and Girls Clubs of South-Central Texas		Gonzales County EMS and	Education and prevention counseling groups- Contra	:t
	Cuisis Comisso	(Guadalupe and Caldwell)		Rescue	therapists	
(Crisis Services Youth Therapeutic Respite Program		Children's Psychiatric Hospitals	<u>Hospitals</u>	SUD Treatment Groups- BTCS	
	 Operated by BTCS 	Coordinating Bodies	Teddy Buerger Center	Guadalupe Regional Medical	Juvenile Probation Department Prevention Program	
	Ages 5-17	Community Resource Coordinating Group	Intensive Outpatient Program and Supportive	Center	6-month intervention provided to at-risk youth	
	 Provides wrap around care 	Guadalupe County Children's Advocacy Center	Outpatient Program	Children's ER	referred by schools, parents, or community	
	including innovative therapies,	(CAC)	Pegasus School Inc.	Ascension Seton Edgar B. Davis	Community Mental Health Referrals	
	care coordination, case	 Norma's House (Gonzales CAC) 	Residential Treatment Center for abused,	Children's ER	• BTCS, contract counselors (family and individual),	
	management, and psychiatric	Roxanne's House (Caldwell CAC)	neglected, emotionally disturbed, and	Gonzales Memorial	Teddy Buerger Center, Big Brothers Big Sisters,	
`	medication management.		adjudicated 10–17-year-old males	Children's ER	Communities in Schools, RecoveryWerks	
\frown						$\overline{}$
			Decovery Course and	v		
BTC		Services/ Coordinating Bodies	Recovery Supports		Housing/Shelter	- L
	S-Local Mental Health Authority and L	ocal Intellectual and Developmental Disabilities	BTCS- Outpatient SUD Treatment; Recov	-	g Community Services- affordable housing (Caldwell a	
Aut	S-Local Mental Health Authority and Lenority; BTCS Early Intervention Progra	ocal Intellectual and Developmental Disabilities m; Camino Real Community Services Early Child	hood BTCS- Outpatient SUD Treatment; Recov	; Al Anon Guadalupe; Sher	g Community Services- affordable housing (Caldwell an tz-Cibolo Housing Authority; Lockhart Housing Office;	First
Autl Inte	S-Local Mental Health Authority and Lo nority; BTCS Early Intervention Progra rvention (0-3); The Agape Center- Fait	ocal Intellectual and Developmental Disabilities m; Camino Real Community Services Early Child th-based counseling- Youth, teen, family; Texas N	hood Teen and family outpatient SUD support Family Groups; Alcoholics Anonymous;	; Al Anon Guadalupe; Sher Celebrate Footing Shelter a	g Community Services- affordable housing (Caldwell an tz-Cibolo Housing Authority; Lockhart Housing Office; and Assistance New Braunfels; Seguin Housing Author	First ity
Autl Inte Hea	S-Local Mental Health Authority and Lonority; BTCS Early Intervention Progra rvention (0-3); The Agape Center- Fait Ith and Wellness Center- Therapy and	ocal Intellectual and Developmental Disabilities m; Camino Real Community Services Early Child	hood Iental S- BTCS- Outpatient SUD Treatment; Recov Teen and family outpatient SUD support Family Groups; Alcoholics Anonymous; Recovery; NAMI of Central Texas; NAMI	; Al Anon Celebrate I Guadalupe I Guadalupe Office; Tree of Li	g Community Services- affordable housing (Caldwell an tz-Cibolo Housing Authority; Lockhart Housing Office;	First ity

Opportunities and Gaps at Each Intercept

s part of the mapping activity, facilitators helped workshop participants identify key services, stakeholders, and gaps and opportunities at each intercept. The charts that capture the gaps and opportunities at each intercept, as shown below, were developed by participants during the workshop and can be used by local leaders and systems planners to improve outcomes for youth with MI, SUD, and/or IDD.

National and State Best Practices

See the <u>Texas Youth Sequential Intercept Model Mapping Best Practices Document</u> for checklists on best practices to consider by intercept.

Schools and Communities Initial Contact with LE Referral to Juvenile Justice Judicial Processing Re-entry Probation Supervision Secure Placement

Intercepts 0 and Intercept 1: Communities and Schools

Overview: Intercepts 0 and 1

Intercept 0 encompasses the early intervention points for youth with MI, SUD, and IDD prior to contact with law enforcement. It captures services designed to connect youth to behavioral health care in both school- and community-based settings.

Intercept 1 includes initial contact with community and school-based law enforcement or other emergency services. Law enforcement officers have considerable discretion in how they respond to a situation in the community involving a child with MI, SUD, and IDD who may be engaging in delinquent conduct, experiencing a mental health crisis, or both. Intercept 1 also captures systems and programs that are designed to support law enforcement in responding to youth with behavioral health needs and to divert youth away from the juvenile justice system and toward treatment, as appropriate.

Intercepts 0 and 1 Gaps and Opportunities

Gaps	Opportunities			
 Limited school-based behavioral health services in rural-serving districts and in primary education campuses Limited school-based prevention and early intervention services for youth Limited community-based referrals from school behavioral health providers Variation in approach to vaping offenses across 	 Increase school-based provider referral and treatment options through expanded utilization of Texas Child Health Access Through Telemedicine (TCHATT). Increase standardized school-based universal mental health screenings and assessments utilized to identify behavioral health needs at earliest point. Provide community and school-based education and 			
campuses due to changes in Texas <u>Education</u> <u>Code Chapter 37</u> related to e-cigarettes and student discipline requirements	 awareness on changes in Texas Education Code Chapter 37 related to e-cigarettes and student discipline requirements. Educate school district personnel on mitigating factors to mandatory expulsion criteria outlined in Chapter 37 of the Texas Education Code. 			
 Lack of consistent coding of mental health calls for service across municipal dispatch systems Limited capacity of specialized law enforcement response in rural counties (e.g., mental health officers, school resource officers, etc.). Limited law enforcement diversion options for non-violent juvenile offenses 	 Streamline coding practices for mental health-related calls for service across Guadalupe, Gonzales, and Caldwell counties' dispatch systems. Increase tailored training for all law enforcement on responding to youth experiencing mental health crises. Educate law enforcement on utilization of BTCS mobile crisis outreach team (MCOT) to assess need and appropriate placement. Increase education and awareness of the Guadalupe County Juvenile Probation Prevention Program across county law enforcement agencies, school districts, and community behavioral health staff. 			
 Limited after-hours behavioral health resources in the community Lack of available youth inpatient beds across the three rural counties Lack of training and education for hospital staff on community-based referral pathways for youth experiencing a mental health crisis Lack of transportation options for youth to attend mental health appointments 	 Set appointments rather than making referrals. Explore the use of family partners and mentors to support families with transportation to appointments. Educate emergency room (ER) providers on the use of formal crisis call systems (MCOT, crisis hotline, 988) to ensure effective triage and appropriate level of care for youth. 			
 Lack of parent education and awareness of mental health conditions, their symptoms, and resources to support youth in the community Unmet social service and behavioral health needs of parents 	 Expand training for parents on early signs of behavioral health needs. Spread information about community resources that provide parents access to social services and mental health supports. 			

 Lack of resources for non-English-speaking parents and guardians Inconsistent screening and identification of persons with dual diagnosis (MH and IDD) leads to gaps in service eligibility assessments. 	 Explore utilization of BTCS' family partners in schools to support ongoing education and support for families of youth with identified behavioral health needs. Prioritize translation of written and online materials into non-English languages, as needed. Coordinate across local organizations to explore funding and resources to support family social service needs.
 Limited information sharing between education, behavioral health, child welfare, and juvenile justice stakeholders Lack of data collection on youth with dual system involvement (e.g., Department of Family and Protective Services (DFPS) youth with juvenile justice system involvement) Lack of regular communication and coordination between Child Protective Services (CPS), juvenile justice, and local school districts Breakdowns in continuity of care for youth who are moving between systems (e.g., inpatient hospitalization back to community). No Community Resource Coordination Group (CRCG) chapters in Caldwell or Gonzales counties 	 Set regular meetings between stakeholders to staff cases and develop information sharing process flows. Share organizational workflows, policies, and procedures across disciplines to improve understanding of each stakeholder's roles and responsibilities. Develop shared data collection practices across stakeholder groups, including the identification of key data points to assess system efficiency and efficacy. Explore HIPAA- and FERPA-compliant information sharing processes to support appropriate data sharing practices across stakeholders. Explore standardized use of releases of information (ROIs) to support provider-to-provider information sharing. Explore expanding the Guadalupe County CRCG chapter to include Caldwell and Gonzales counties.
 Lack of inpatient SUD treatment across all three counties Limited SUD prevention and early intervention education provided in the schools across districts 	 Increase awareness across school districts, juvenile justice stakeholders, and child welfare stakeholders of available outpatient SUD services offered by BTCS.



Overview: Intercept 2

Intercept 2 of the model begins when an initial referral to juvenile probation is made. At this intercept, youth can remain in the community or be detained at a juvenile detention facility while their case is processed. Intercept 2 also represents the first opportunity for judicial involvement, including early interventions such as intake screening, early assessment, and post-booking diversion for those with MI, SUD, and IDD.

Intercept 2 Gaps and Opportunities

Gaps	Opportunities
 The adverse impact of the screening environment (e.g., detention centers) and youth willingness to participate in screening on Massachusetts Youth Screening Instrument (MAYSI-2) scores No county detention facility in Caldwell or Gonzales counties. Limited capacity at out-of-county detention facilities to accept youth from Caldwell and Gonzales counties Limited continuity of care for youth detained out 	• •
 of county Inconsistent information sharing between out-of-county detention facilities, BTCS, and local juvenile probation departments for youth returning to the community. Lack of local juvenile probation placement 	 youth in out-of-county placements (i.e., coordinate between schools, probation departments, and local mental health authorities (LMHAs)). Coordinate with local residential treatment
options for children with behavioral health or acute emotional needs	centers (RTCs) and treatment facilities to clarify access and eligibility requirements.

Lack of appropriate SUD treatment options and community-based supports, resulting in youth spending more time in detention	Explore opportunities to expand BTCS SUD referral options for youth on probation.
 Limited education for judges on pre- and post- booking diversion options to support youth with MI and/or SUD. Lack of communication between school district and juvenile court personnel 	 Explore opportunities to provide judges with training on diversion opportunities and the use of pre-adjudication conditions of release to support connection to treatment. Increase utilization of deferred prosecution for vaping-related and other low level SUD cases. Ensure school liaisons are regularly participating in juvenile detention hearings.
 Limited ongoing, holistic or wrap around support for justice-involved youth reentering homes and communities with high levels of environmental stressors Lack of parental engagement in treatment services while youth are in out-of-home placements 	 Explore options to engage parents virtually, over the phone, and through after-hours and in-home services. Use family partners and peer support to support youth and parents with youth transitioning back to the community. Provide education to parents on juvenile justice and court processes to provide opportunities for engagement and advocacy.
Limited coordination between juvenile probation departments, CPS, and BTCS.	 Establish regular meetings to discuss cases, explore placement options and coordinate treatment support for youth with dual system involvement.

Priorities for Change

Following completion of the Texas Youth SIM mapping exercise, the workshop participants defined specific areas of activity that could be mobilized to address the challenges and opportunities identified in the group discussion about the cross-systems map. Once attendees identified specific areas of activity to address challenges and opportunities, they voted for their top priorities. The voting took place on March 22, 2024. The top priorities identified by stakeholders are highlighted in bold text below.

Rank	Priority	Votes
1	Improve family engagement and access to family services. 14	
2	Expand substance use disorder (SUD) services.	12
3	Formalize youth behavioral health leadership team or task force across the three-county region.	10
4	Expand transportation options for youth.	10
5	Expand early intervention and prevention services.	9
6	Enhance coordination between schools and justice system stakeholders.	9
7	Improve information sharing and data collection across the SIM.	7
8	Expand training and partnership between Bluebonnet Trails Community Services (BTCS) and law enforcement agencies across counties.	7
10	Improve transition support services between settings.	5
11	Expand school-based behavioral health services.	3
12	Expand youth and family shelter and emergency housing.	3
13	Increase community awareness of mental health services across counties.	1

Strategic Action Plans

takeholders spent the second day of the workshop developing action plans for the top three priorities for change. This section includes action plans developed by Guadalupe, Gonzales, and Caldwell County stakeholder workgroups, with support from HHSC staff on resources and best practices that could help to inform implementation. The following publications are also helpful resources to

consider when addressing issues at the intersection of behavioral health and justice in Texas:

- The National Center for Mental Health and Juvenile Justice's publication, <u>Blueprint</u> for Change: A Comprehensive Model for the Identification and Treatment of Youth with Mental Health Needs in Contact with the Juvenile Justice System, 2022.
- The Judicial Commission on Mental Health, <u>The Texas Juvenile Mental Health and</u> <u>Intellectual and Developmental Disabilities Law Bench Book</u>, Third Edition, 2023.
- Substance Abuse and Mental Health Services Administration (SAMHSA), <u>National</u> <u>Guidelines for Child and Youth Behavioral Health Crisis Care</u>, 2022.
- Texas Attorney General, 2020 Juvenile Justice Handbook, 2020.

There are two overarching issues that should be considered across the action plans outlined below—access and trauma. Concerning **access**, disparities in access to health care and involvement with the justice system can contribute to adverse outcomes for youth involved with or at risk of involvement with the justice system. Local stakeholders can address barriers to access while implementing local action plans to ensure systems change.

With respect to **trauma**, it is estimated that 90 percent of youth in contact with the juvenile justice system have had a traumatic event exposure compared to 25 percent of the general population.¹ It is critical that professionals in both the health care and juvenile justice systems utilize trauma-informed practices and that access to trauma screening and trauma-specific treatment is prioritized for this population. Trauma-informed practices include three key elements: 1) Realizing the prevalence of trauma; 2) Recognizing how trauma affects all people involved with the program, organization, or system, including its own workforce; and 3) Responding by putting this knowledge into practice. See: <u>Trauma-Informed Care in Behavioral Health Services</u>.

¹ System Mapping Center at Policy Research Associates. (2021). *Critical Intervention Mapping for Youth.*

Priority Area One: Improve family engagement and access to family support services.

Objective	Action Steps		
Establish a	Identify next family engagement workgroup meeting:		
workgroup Set date.			
 Set agenda. 			
	• Establish Manager, Owner, Consultant, Helper, Approver (MOCHA) for the workgroup.		
	Identify and invite additional workgroup members/stakeholders to support improving		
	family engagement across the counties.		
	• Coordinate with the Behavioral Health Leadership Team to provide county-wide updates		
	about workgroup progress and next steps.		
Assess the	Identify key stakeholders and target groups to explore existing family engagement		
need across	strategies across counties and assess ongoing need. Consider: law enforcement,		
community	teachers, medical personnel, family members, etc.		
members	Coordinate with families and youth stakeholders to identify the following:		
	 Existing family support service needs 		
	Key values		
	 Wants or desires for improvement in access to supports 		
	Explore approaches to best engage each stakeholder group.		
Define	 Analyze the needs reflected by community members and stakeholders. 		
workgroup	Create shared educational and outreach resources on family engagement (considering		
target target audience and community needs). Explore use of:			
	PowerPoint		
	Handouts and flyers		
	 Referral process flowcharts 		
	• Define data collection points and establish processes for ongoing data collection and		
	sharing.		
Obtain	Identify and empower community members who can mobilize identified targets		
youth	(consider natural leaders and accessibility for family members).		
stakeholder	Educate key leaders and decision makers on workgroup priorities.		
buy-in	Launch trainings, townhalls, and other community outreach opportunities.		

Team Lead: Christy Williams, Guadalupe County Children's Advocacy Center; Nicole Nguyen, St. Jude's Ranch for Children (SJRC)

Workgroup Members: Christy Williams, Guadalupe County Children's Advocacy Center; Bethany Polk, Seguin ISD Director of Student Services; Marion McKenzie, SJRC/ Belong; Nicole Nguyen, SJRC/Belong; Rhonda Barnard, BTCS; Crystal Avalos, BTCS; Richard Slaughter, Luling EMS; Bethany Bishop, Navarro ISD; Shelly Cameron, Guadalupe County Juvenile Probation; Susan Castillo, BTCS

Priority Area Two: Expand substance use disorder (SUD) services in Gonzales County.

Objective	Action Steps
Improve communication between juvenile justice stakeholders and BTCS	 Improve regular collaboration between probation and community behavioral health providers, including the provision of education to juvenile probation staff on pathways to access services. Establish memorandums of understanding (MOUs) between Gonzales Juvenile Probation and BTCS SUD services. The MOU should include information sharing processes and procedures between the two agencies. Develop referral forms to support connection to SUD services from probation (pre-adjudication and post-adjudication). Create a position for a probation/SUD liaison to streamline referral process and continuity of care for justice-involved youth.
Expand residential treatment options	 Establish data collection points to reflect SUD treatment needs across counties. Explore funding opportunities, including: Advocating with state legislators on need for additional youth residential SUD treatment funding resources. Applying for federal grant funding opportunities. Explore SUD program funding opportunities.
Expand transportation services within rural counties	 Coordinate with key stakeholders to explore rural transportation expansion opportunities. Connect with: The Regional Council of Governments Local County Commissioners Explore funding opportunities and stay connected through the <u>Texas Behavioral Health and Justice Technical Assistance Center Newsletter</u>
Develop SUD prevention programs	 Define SUD youth prevention goals. Explore prevention program curriculum and treatment targets (e.g., vape prevention curriculum).

Team Lead: Full workgroup

Workgroup Members: Kristy Bullock, Ascension Health; Jack Housworth, BTCS SUD; Traci Danick, Gonzales Juvenile Probation; Tricia Becker, Gonzales Juvenile Probation; Maggie Gaytan, Nixon-Smiley Consolidated ISD; Wale Adeyemo, BTCS; Jaclyne Taylor, BTCS

Priority Area Three: Formalize youth behavioral health leadership team or task force across the three-county region.

Objective	Action Steps
Establish leadership team purpose	 Establish meeting logistics: Meeting location, Meeting frequency, Date and time of meeting, and Agenda. Convene a behavioral health leadership team (BHLT) workgroup meeting to formalize roles, responsibilities, scope, and goals of the BHLT. Create draft by-laws for the coordinating body.
ldentify key partners	 Connect with community partners (county-specific) to identify gaps in coordination across juvenile behavioral health and justice stakeholders. Designate specific contacts from each agency. Establish MOUs between agency partners. Agree on preferred communication method and frequency of meetings. Coordinate with existing county leadership teams to learn about their structure and
Explore information sharing and data collection mechanisms	 approaches to getting leadership buy-in. Clarify information sharing needs for local stakeholders. For example: General information on mental health services; Aggregate data to identify trends in crisis service utilization and encounters with the justice system; or Identifiable data to support care coordination for youth with MI, SUD, and IDD who are at risk or involved with the justice system. Connect with Guadalupe County CRCG Chair to explore expanding to Caldwell and Gonzales counties. Identify opportunities for other Youth SIM priority group leaders to present progress and provide updates to BHLT.
Leverage opportunities for targeted cross- county training	 Explore law enforcement training opportunities through Guadalupe County Sheriff's Office. Consider education on: De-escalation strategies in working with youth with behavioral health needs. Coordinating procedures between BTCS and law enforcement agencies. Existing family and youth referral resources and alternatives to arrest. Coordinate with law enforcement agencies in Caldwell and Gonzales counties to assess training needs and set date for trainings.

Team Leads: Britni Mueck, BTCS; Dalia Villa, BTCS; Judge Townsend, Luling Municipal Court

Workgroup Members: Britni Mueck, BTCS; Dalia Villa, BTCS; Christy Ramirez, BTCS; Chief Nick Reininger, Guadalupe County Juvenile Probation Services; Officer Wissmann, Seguin Police Department; Sergeant Lumpkin, Guadalupe County Sheriff's Office; Maggie Gaytan, Nixon-Smiley Consolidated ISD

Resources to Support Action Plan Implementation

The following resources and recommendations have been developed based on national research and lessons learned from other Texas counties. Stakeholders in Guadalupe, Gonzales, and Caldwell counties can consider these as they plan to implement action plans developed during the Texas Youth SIM mapping workshop.

For additional resources to support the implementation of action plans, visit the <u>Texas</u> <u>Behavioral Health and Justice Technical Assistance Center</u>.



Task Force and Networking

Frequent networking between systems can bolster sharing of best practices and innovative adaptations to common problems (Steadman, Case, Noether, Califano, & Salasin, 2015).



Communication and Information Sharing

Misunderstanding of data protection laws can inhibit continuity of care planning, potentially resulting in a lack of treatment connection post-release (McCarty, Rieckmann, Baker, & McConnell, 2017).



Boundary Spanner

A champion with 'boots-on-the-ground' experience working in multiple systems can really enhance local coordination and service delivery. Boundary spanners can use their knowledge to advocate for clients at key junctures in a criminal legal system (e.g., bond hearings, sentencing, or enrollment in specialty programs) (Steadman, 1992; Pettus & Severson, 2006; Munetz & Bonfine, 2015).



Local Champions

Interdisciplinary work benefits from strong, localized leadership to envision and enact change beyond traditional confines of a segmented system (Hendy & Barlow, 2012).



Ability to Measure Outcomes

Strategic planning at a county level is best informed by local data and having internal mechanisms to track outputs and outcomes (National Association of Counties, The Council of State Governments, and American Psychiatric Association, 2017).



Peer Involvement

There is substantial and growing evidence that engaging peers leads to better behavioral health and criminal justice outcomes. Peers are commonly found working in the community or with service providers, and stakeholders should consider how peers can be best effective within the criminal justice system.



Behavioral Health Leadership Teams

Establishing a team of county behavioral health and justice system leaders to lead policy, planning, and coordination efforts for individuals with behavioral health needs creates an opportunity for system-wide support of identified behavioral health and justice system priorities.

Stakeholder Collaboration and Information Sharing

Best Practices

Identify the right partners. Ensure the right education, behavioral health, child welfare, and juvenile justice stakeholders are included and are championing leadership team efforts.

Define the scope and authority of the leadership team (i.e., regional leadership team or single-county teams).

Learn from other county leadership team structures. Connect with communities that have successfully established leadership teams.

h

Collect data to track community trends and inform decision making. Consider:

- What questions you want answered.
- What data is already being collected across key stakeholders.
- Which agencies or organizations have the capacity to receive and analyze data.
- Necessary information sharing agreements.



County Spotlights

- Williamson County developed a guide, titled <u>Establishing a Local Children and Youth</u> <u>Mental Health Task Force</u>.
- Kaufman County established <u>bylaws</u> and a <u>charter</u> to guide the direction and structure of their leadership team.
- The Klaras Center for Families established a local committee called <u>Our Community Our</u> <u>Future</u> to identify needs of youth and adolescents and guide decision making in their community.

Key Resources

National Institute of Corrections published several guidance documents including: <u>National Standards for</u> <u>Criminal Justice Coordinating Councils</u>, <u>CICC Essential Elements</u>, and <u>National Survey of Criminal Justice</u> <u>Coordinating Councils</u>.

Office of Juvenile Justice and Delinquency Prevention (OJJDP) created <u>Guidelines for Juvenile Information Sharing</u> to offer a course of action for key agency and organization stakeholders involved in a state or local effort to implement and sustain juvenile information sharing.

Meadows Mental Health Policy Institute's <u>Information Sharing in Criminal Justice/Mental Health Collaborations:</u> <u>Working with Privacy Laws</u> presentation provides an overview of key Texas statutory provisions and HIPAA regulation related to information sharing across both adult and youth behavioral health and justice systems (see Appendix C for additional information).

The Texas Education Agency (TEA) <u>Texas School Mental Health</u> website has a series of sample information sharing agreements and consent documents in its <u>Texas School Mental Health Practice Guide and Toolkit</u>.

Family Engagement

Best Practices participation in **TEACHERS** equal plan on vorking committees Engage families at the earliest possible point and prioritize families' voices in key decision making. Establish cross-agency staff culture centered on families through policies and trainings. Consider defining what makes a family. **County and Program Spotlights** Establish paths to support, guide, and advocate for families of youth with Dallas-based Rainbow Days Family Connection program for homeless children and families behavioral health needs. Consider: recognized as a Top 100 Best Practices program. Education Triple P: Positive Parenting Program is a Training on systems comprehensive parent-training program designed to Regular resource sharing enhance parental competency.

Key Resources

The Annie E. Casey Foundation's *Family Engagement in the Juvenile Justice System Guidance Framework* is for juvenile justice system staff, community partners, and technical assistance providers to promote the development of sustainable family engagement efforts and allow for clear measurement and regular assessment of progress. The framework can also help streamline discussions about family engagement, providing practical suggestion about how to better engage community partners and support transformative efforts.

The Office of Juvenile Justice and Delinquency Prevention's *Family Engagement in Juvenile Justice Literature Review* focuses on synthesizing descriptions of the role of family engagement for youths involved in the juvenile justice system; research documenting how jurisdictions have attempted enhanced engagement, including policies that encourage family engagement; resources that help families understand the juvenile justice process practices such as parent training, family therapy, and family visitation; and outcome evidence for programs with family engagement strategies as key components.

<u>Explore the Youth and Family Partnerships Resource Library</u> by the Office of Juvenile Justice and Delinquency Prevention with resources on assessing, implementing, and prioritizing family engagement for youth who are justice-involved.

The Texas Education Agency has developed a *Family Engagement Plan* with suggested activities for educators and school administrators to support youth in Texas public schools.

<u>Prevention and Early Intervention Overview</u> by Youth.gov provides on overview of the concept of early intervention, a list of effective programs and a list of resources on the topic.

SAMHSA's *Strategic Prevention Framework* is a comprehensive guide for professionals to plan, implement, and evaluate prevention practices and programs.

Youth Substance Use Disorder Treatment and Prevention Services

Best Practices



Define the structure of the substance use prevention or intervention program. Consider program type, audience, and setting.



Tailor content of programs to include information and facts about substances, skill development, structural change strategies, and services to support treatment intervention.

Consider key components of **effective program delivery:** Model selection and tailoring the model to support community implementation tools (i.e., number of sessions, methods used, parent)



Prioritize early intervention.



Program Spotlights

Drug Prevention Resources (DPR) won HHSC's 2023 Texas Prevention Organization of the Year Award. DPR operates four Impact Community Coalitions in Dallas, Ellis, and Navarro counties to work together and build youth resilience.

<u>Adolescent Community Reinforcement Approach (A-CRA)</u> is a behavioral intervention targeted at adolescents ages 12 and up that seeks to replace structures supportive of substance use with ones that promote pro-social behaviors.

Williamson County implemented a <u>School Vaping Guide</u> designed to provide guidance to ISDs on prevention, intervention, and disciplinary approaches to school vaping.

Key Resources

Texas HHS <u>*Youth Substance Use Treatment Services*</u> provides an overview of state-funded substance use treatment options for youth.

<u>Resources for Families Coping with Mental and Substance Use Disorders</u> by SAMHSA contains education for families and caregivers on how to address youth substance use issues.

<u>Reducing Vaping in Youth and Young Adults</u> by SAMHSA includes research and guidance for implementing a youth vaping prevention program.

<u>Connecting Communities to Substance Use Services: Practical Approaches for First Responders</u> by SAMHSA provides an overview on pathways to connect individuals (both adults and youth) with SUD to care.

<u>Treatment Considerations for Youth and Young Adults with Serious Emotional Disturbances and Serious Mental Illnesses and</u> <u>Co-occurring SUD</u> by SAMHSA provides an overview of evidence-based approaches to treating substance misuse and recommendations for practice based on these approaches for youth and young adults.

Quick Fixes

While most priorities identified during a Texas Youth SIM mapping workshop require significant planning and resources to implement, quick fixes are priorities that can be implemented with only a minimal investment of time, and low, if any, financial investment. Quick fixes can have a significant impact on the trajectories of youth with MI, SUD, and IDD in the juvenile justice system.

- Increase community awareness of BTCS crisis hotline and 988 through targeted marketing across Guadalupe, Gonzales, and Caldwell counties.
- Luling ISD can complete the pending Texas Child Health Access Through Telemedicine (TCHATT) MOU to embed TCHATT services across school campuses.
- School districts across Guadalupe, Gonzales, and Caldwell counties can increase utilization of TCHATT services by coordinating with districts with higher levels of utilization (i.e., Schertz-Cibolo-Universal City ISD and Lockhart ISD) to learn from their approaches to referral and outreach with families to engage in services.
- BTCS can establish MOUs with school districts where school-based services are not currently provided to improve continuity of care and referral practices between both districts and the LMHA and local intellectual and developmental disability authority (LIDDA).
- Explore expanding Guadalupe County CRCG to serve Gonzales and Caldwell counties.
- Establish regular meetings between Guadalupe, Gonzales, and Caldwell juvenile probation departments and their local Child Protective Investigations (CPI) department.
- Guadalupe, Gonzales, and Caldwell County leadership can explore opportunities to build upon the data collected during the workshop to establish a standardized juvenile justice, behavioral health, and school district data workbook that is circulated across stakeholders on a regular basis (i.e., quarterly, every six months, annually, etc.).
- Explore cross-county law enforcement training opportunities through the Guadalupe County Sheriff's Office mental health officers.
- Increase community awareness and utilization of the Guadalupe County Juvenile Probation prevention program across local emergency departments, law enforcement agencies, and school districts.

Appendices

Appendix A: Guadalupe, Gonzales, and Caldwell Counties Youth SIM Workshop Agenda

Geronimo Community Center- 280 Navarro Dr. Seguin, TX 78155

March 21, 2023 - March 22, 2023

TIME	MODULE TITLE	TOPICS / EXERCISES	
8:15	Registration	Coffee and Breakfast, provided by <i>Laurel Ridge Treatment Center</i>	
	5	Snacks, provided by <i>Gonzales County Mental Health Board</i>	
8:30	Opening Remarks	Opening Remarks, Judge Kirsten Legore	
		Welcome and Introductions, Jennie M. Simpson, PhD, Associate Commissioner and	
		State Forensic Director, Texas HHSC	
8:45	Workshop	Overview of the Workshop	
	Overview and Keys	Community Polling	
	to Success		
9:30	Presentation of	Overview of Intercept 0	
	Intercepts 0, 1, and	Intercept 0 Data Review	
	2	Intercept 0 Program Spotlights	
		Bluebonnet Trails Community Services Youth Crisis Continuum	
		 Britni Mueck, Director of Youth and Family Operations 	
		 Dalia Villa, Director of Crisis Services 	
		Jack Housworth, Director of Substance Use Disorder Services	
		Dr. Jordan Adams, Assistant Director of SUD	
		Linda Ponce-Gay, Director of IDD Crisis Services	
		Samantha Goertz, Early Childhood Intervention Manager	
		Susan Castillo, 988 Project Director	
		Overview of Intercepts 1 and 2	
		Intercepts 1 and 2 Data Review	
		Intercept 1 and 2 Program Spotlights	
		Guadalupe County Sheriff's Office Mental Health Deputy Program	
		 Sergeant Brian Lumpkin 	
		Guadalupe County Juvenile Justice	
		Shelly Cameron Guadalupe County Assistant Chief Juvenile Probation	
		Officer and Program Director	
		Salvador Vela, Prevention Officer	
11:30	Lunch	Provided by San Antonio Behavioral Health	

AGENDA – Day 1

12:45	Mapping of	Intercepts 0-1 Panel		
	Intercepts 0-1	Guadalupe		
		Bethany Polk, Seguin ISD Director of Student Services		
		• Amy Anderson, Clinical Coordinator, Guadalupe Regional Medical Center ER		
		Caldwell		
		Sheriff Mike Lane, Caldwell County Sheriff's Office		
		• Richard Slaughter, City of Luling Emergency Medical Services Director		
		Gonzales		
		Gregory Brooks, Chief of Police, Gonzales ISD Police Department		
		John Raeke, Gonzales County Mental Health Board		
		Examine Gaps and Opportunities		
2:00	Mapping of	Intercepts 2 Panel		
	Intercept 2	Guadalupe		
		Judge Kristen Legore, Guadalupe County Judge		
		• Nick Reininger, Guadalupe County Chief Juvenile Probation Officer		
		Caldwell		
		Judge Bonnie Townsend, Luling Municipal Court		
		• Robin Slade, Assistant Chief Juvenile Probation Officer and Program Director,		
		Caldwell County Juvenile Justice		
		Gonzales		
		• Tricia Becker, Gonzales County Juvenile Probation Department Supervisor		
		• Judge Patrick C. Davis, Gonzales County Judge		
		Examine Gaps and Opportunities		
3:00	Summarize	Identify Potential, Promising Areas for Modification within the Existing System		
	Opportunities,	Establish a List of Top Priorities		
	Gaps, and Establish			
	Priorities			
4:15	Adjourn			

AGENDA – Day 2

TIME	MODULE TITLE	TOPICS / EXERCISES
8:15	Registration	Coffee and Breakfast, provided by Austin Oaks Hospital
		Snacks, provided by Gonzales County Mental Health Board
8:30	Welcome	Opening Remarks, John Raeke, Gonzales County Mental Health Board
8:40	Preview and Review	Review Day 1 Accomplishments
		Preview of Day 2 Agenda
		Case Study: Group Activity
9:30	Action Planning	Group Work
11:00	Workgroup Report Outs	Each Group will Report Out on Action Plans
11:30	Next Steps and Summary	Finalize Date of Next Task Force Meeting
		Discuss Next Steps for County Report
		Funding Presentation
		Complete Evaluation Form
12:00	Closing Remarks	Closing Remarks

Appendix B: Community Impact Measures

Measure	Intercept	Category
		Schools and
Number of youth at tier 2 and tier 3 of the Multidisciplinary Tiered Systems of Support (MTSS)(#)	Intercept 0	Communities
		Schools and
Number of youth referred to community MH and SUD services by the school district (#)	Intercept 0	Communities
		Schools and
Mental health crisis line calls (with child as subject), count (#)	Intercept 0	Communities
		Schools and
Children's emergency department admissions for psychiatric reasons, count (#)	Intercept 0	Communities
		Schools and
Psychiatric hospital admissions (#)	Intercept 0	Communities
		Schools and
Mobile crisis outreach team episodes (with child as subject), count (#)	Intercept 0	Communities
		Schools and
Mobile crisis outreach calls responded to in the community (with child as subject)(%)	Intercept 0	Communities
		Schools and
Mobile crisis outreach team calls, repeat calls (% of calls)	Intercept 0	Communities
Crisis center admissions, count (e.g., children's respite center, children's crisis stabilization unit)		Schools and
(#)	Intercept 0	Communities
		Schools and
Number of youth removed from home (DFPS) (#)	Intercept 0	Communities
		Law
Number of school-based law enforcement (#)	Intercept 1	Enforcement
		Law
Number of school-based law enforcement responses to school mental health crisis (#)	Intercept 1	Enforcement
		Law
Designated mental health officers (e.g., Mental Health Deputies, CIT Officer) (#)	Intercept 1	Enforcement
		Law
Mental health crisis calls handled by law enforcement (with child as subject), count (#)	Intercept 1	Enforcement

Law enforcement transport to crisis facilities with child as subject (emergency department, crisis		Law
centers, psychiatric hospitals) (#)	Intercept 1	Enforcement
Law enforcement response to youth experiencing a mental health crisis resulting in a diversion		Law
(%)	Intercept 1	Enforcement
	•	Law
Emergency detention orders with child as subject (#)	Intercept 1	Enforcement
		Initial Juvenile
Referrals to juvenile probation (#)	Intercept 2	Justice Referral
		Initial Juvenile
Youth detained at county juvenile detention facility (#)	Intercept 2	Justice Referral
MAYSI Screenings, percent screening above caution cut off score on at least 2 of the 6 clinical		Initial Juvenile
scales (%)	Intercept 2	Justice Referral
MAYSI Screenings, percent screening above caution cut off score on the alcohol drug use scale		Initial Juvenile
(%)	Intercept 2	Justice Referral
		Initial Juvenile
MAYSI Screenings, percent screening above caution cut off score on suicidal ideation scale (%)	Intercept 2	Justice Referral
		Initial Juvenile
PACT Pre-Screen, percent screening as low-risk to re-offend (%)	Intercept 2	Justice Referral
		Initial Juvenile
Number of youth with both CPS and juvenile justice system involvement (cross-over youth) (#)	Intercept 2	Justice Referral
		Initial Juvenile
Average cost per day to house someone in juvenile detention (\$)	Intercept 2	Justice Referral

Appendix C: Guadalupe, Gonzales, and Caldwell Counties Data Packet

To prepare for the Guadalupe, Gonzales, and Caldwell Counties Youth SIM Mapping Workshop, the SIM planning committee was asked to complete an impact measures spreadsheet (**Appendix B**: **Community Impact Measures**). The purpose of this spreadsheet is to collect quantitative information related to services and encounters across each intercept. This packet provides a summary of all data collected by the planning committee organized by intercept and by county. This data is not comprehensive of all organizations, only those indicated in the citation.

Guadalupe County
Gonzales County
Caldwell County

Intercepts 0 & 1: Impact Measures

School-Based Mental Health Services Data

Texas Child Health Access Through Telemedicine (TCHATT): Provides free telemedicine or telehealth programs to school districts to help identify and assess the behavioral health needs of children and adolescents and provides access to mental health services.

TCHATT – by County									
School District Name	TCHATT Status	Total Students Served	Total Sessions Provided						
Guadalupe County	Four active districts	62	435						
Gonzales County	Two active districts	20	59						
Caldwell County	One active district; one pending	35	166						

Source: Texas Child Mental Health Care Consortium, received March 2024 (totals represent all students served and session provided to date)

TCHATT – by District									
School District Name	TCHATT Status	Total Students Served	Total Sessions Provided						
Seguin ISD	Active since 10/2022 (UTHSCSA)	0	0						
Navarro ISD	Active since 10/2022 (UTHSCSA)	16	165						
Schertz-Cibolo-Universal City ISD	Active since 01/2023 (UTHSCSA)	36	242						
Marion ISD	Active since 01/2023 (UTHSCSA)	10	28						
Gonzales ISD	Active since 04/2023 (UTHSCSA)	10	22						
Nixon-Smiley CISD	Active since 01/2023 (UTHSCSA)	10	37						
Lockhart ISD	Active since 11/2021 (UT Dell);	35	166						
Luling ISD	Pending MOU (UT Dell)	N/A	N/A						

Source: Texas Child Mental Health Care Consortium, received March 2024 (totals represent all students served and session provided to date)

School-Based Mental Health Services July 2023-December 2023								
	Guadalupe County (Marion ISD, Seguin ISD)	Gonzales County (Gonzales ISD)	Caldwell County (Lockhart ISD)					
# of youth at tier 2 ² and tier 3 ³ of the Multidisciplinary Tiered Systems of Support (MTSS)	Marion ISD - 132 ⁴	422	-					
# of youth referred to community MH and SUD services by the school district	Marion ISD - 40 Seguin ISD - 141	50	-					
# of Bluebonnet Trails Community Services (BTCS) Mobile Crisis Outreach Team referrals received from schools	51	7	31					

Source: BTCS Crisis Data, Marion ISD, Seguin ISD, Gonzales ISD, Lockhart ISD; received March 2024

² Tier 2 provides targeted support to address a student's gaps in skills.

³ Tier 3 involves intensive support usually provided at greater frequency and in smaller groups.

⁴ Represents Marion ISD Data.

School Discipline Data

School Discipline Data by County 2022-2023									
Measure		Guadalupe	Gonzales	Caldwell					
Student Population	28,555	3,876	8,469						
In-School Suspension		4,623	1,006	2,730					
Out-of-School Suspension		1,572	102	1,023					
Disciplinary Alternative Education	Discretionary	304	37	93					
Disciplinary Alternative Education Program (DAEP)	(D)	504							
	Mandatory (M)	383	37	295					

Source: Public Education Information Management System (PEIMS), accessed February 2024

School Discipline Data by District 2022-2023										
		Schertz- Cibolo-U City ISD	Seguin ISD	Navarro ISD	Marion ISD	Gonzales ISD	Nixon- Smiley CISD	Lockhart ISD	Luling ISD	
Student Population		16,630	7,915	2,364	1,646	2,742	1,134	6,952	1,517	
In-School Suspension		2,258	1,729	376	260	837	169	2,415	315	
Out-of-School Suspension		1,038	404	56	74	51	51	936	87	
DAEP	D	47	187	48	22	37	-	72	21	
	М	196	149	11	27	37	-	295	-	

Schertz-Cibolo-Universal City ISD 2022-2023 Guadalupe County

Total Students: 16,630

		Total (#)⁵	Race (%)		Gender (%)		Special Classification (%)		
Discipline Type			White (31%)	Hispanic/ Latino (47%)	Black (12%)	Female	Male	Economically Disadvantaged (37%)	At Risk (36%)
In-School Susp	ension	2,258	30%	42%	17%	29%	71%	52%	70%
Out of School S	Suspension	1,038	27%	44%	16%	35%	65%	53%	73%
DAEP	D	47	28%	36%	14%	31%	69%	47%	78%
DAEP	М	196	23%	48%	14/0	40%	60%	47 /0	/0/0

Source: PEIMS, accessed February 2024

Seguin ISD 2022-2023 Guadalupe County

Total Students: 7,915

		Total (#) ⁶	Race (%)			Gender (%)		Special Classification (%)	
Discipline 1	Гуре		White (23%)	Hispanic/ Latino (69%)	Black (4%)	Female	Male	Economically Disadvantaged (73%)	At Risk (59%)
In-School Suspension		1,729	18%	73%	6%	32%	68%	86%	80%
Out-of-School Suspension		404	18%	75%	6%	40%	60%	84%	79%
	D	187	11%	79%		45%	55%	070/	010/
DAEP	М	149	16%	74%	-	45%	55%	83%	81%

⁵ All totals represent incidents not individual students, unless otherwise indicated.

⁶ All totals represent incidents not individual students, unless otherwise indicated.

Total Students: 2,364										
		Total (#) ⁷	Race (%)			Gender (%)		Special Classification (%)		
Discipline Type			White (50%)	Hispanic/ Latino (42%)	Black (2%)	Female	Male	Economically Disadvantaged (40%)	At Risk (35%)	
In-School Susp	ension	376	48%	45%	4%	29%	71%	53%	62%	
Out-of-School Suspension		56	50%	45%	-	28%	72%	62%	51%	
DAEP	D M	48 11	47%	47%	-	32%	68%	62%	66%	

Navarro ISD 2022-2023 Guadalupe County

Source: PEIMS, accessed February 2024

Marion ISD 2022-2023

Guadalupe County

Total Students: 1,646

		Total (#) ⁸	Race (%)		Gender (%)		Special Classification (%)		
Discipline	Туре		White (50%)	Hispanic/ Latino (43%)	Black (3%)	Female	Male	Economically Disadvantaged (44%)	At Risk (32%)
In-School Suspension		260	38%	48%	7%	24%	76%	54%	62%
Out-of-School Suspension		74	25%	62%	-	31%	69%	56%	70%
DAEP	D	22	_	61%	-	27%	73%	57%	78%
DALF	М	27	-						

⁷ All totals represent incidents not individual students, unless otherwise indicated.

⁸ All totals represent incidents not individual students, unless otherwise indicated.

Gonzales ISD 2022-2023							
Gonzales County							
Total Students: 2,742							

		Total (#) ⁹	Race (%)			Gender (%)		Special Classification (%)	
Discipline Ty	pe		White (24%)	Hispanic/ Latino (66%)	Black (8%)	Female	Male	Economically Disadvantaged (71%)	At Risk (72%)
In-School Suspension		837	16%	73%	9%	27%	73%	82%	82%
Out-of-School Suspension		51	21%	55%	24%	25%	75%	80%	80%
	D	37		70%	-	24%	76%	82%	78%
DAEP	М	37	-	70%					

Source: PEIMS, accessed February 2024

Nixon-Smiley CISD 2022-2023 Gonzales County Total Students: 1,134

	Total (#) ¹⁰	Race (%)			Gende	r (%)	Special Classification (%)	
Discipline Type		White (22%)	Hispanic/ Latino (75%)	Black (1%)	Female	Male	Economically Disadvantaged (83%)	At Risk (54%)
In-School Suspension	169	-	72%	-	24%	76%	90%	78%
DAEP	51	-	71%	-	29%	71%	90%	72%

⁹ All totals represent incidents not individual students, unless otherwise indicated.

 $^{^{10}}$ All totals represent incidents not individual students, unless otherwise indicated.

Lockhart ISD 2022-2023
Caldwell County
Total Students: 6,952

		Total (#) ¹¹	Race (%)			Gender (%)		Special Classification (%)	
Discipline	Туре		White (15%)	Hispanic/ Latino (80%)	Black (2%)	Female	Male	Economically Disadvantaged (71%)	At Risk (71%)
In-School Suspension		2,415	12%	83%	4%	32%	68%	83%	89%
Out-of-School Suspension		936	14%	82%	3%	35%	65%	78%	90%
DAEP	D	72	15%	82%	_	25%	75%	77%	88%
DALF	М	295	10%	88%	-	40%	60%	///0	00%

Source: PEIMS, accessed February 2024

Luling ISD 2022-2023 Caldwell County Total Students: 1,517

	Total (#) ¹²	Race (%)			Gender (%)		Special Classification (%)	
Discipline Type		White (22%)	Hispanic/ Latino (69%)	Black (6%)	Female	Male	Economically Disadvantaged (78%.)	At Risk (58%)
In-School Suspension	315	18%	71%	10%	28%	72%	89%	87%
Out-of-School Suspension	87	28%	54%	-	33%	67%	92%	70%
DAEP	21	-	86%	-	-	-	90%	86%

Source: PEIMS, accessed February 2024

Tips on Accessing School District Discipline Data

All school district discipline data can be accessed through <u>Texas Education Agency's Public</u> <u>Education Information Management System (PEIMS)</u>. The data reflected above was accessed from **Discipline Action Group Summary Reports** by selecting "**District Discipline Action Group Summary**" for a specified district, then selecting "**Counts of Students**" and "**Disciplinary Actions by Disciplinary Action Groups**".

¹¹ All totals represent incidents not individual students, unless otherwise indicated.

¹² All totals represent incidents not individual students, unless otherwise indicated.

Crisis Services Data

Youth Crisis July 2023 - Dece						
	Guad	dalupe	Gon	zales	Caldwell	
Measure	Total	Monthly Average	lotal	Monthly Average	lotal	Monthly Average
<pre># of mental health crisis line calls (with child as subject)</pre>	361	60	96	16	104	17
# of mobile crisis outreach team episodes (with child as subject)	279	47	35	6	67	11
# of mobile crisis outreach calls responded to in the community (with child as subject)	70%	-	82%	-	76%	-
% of mobile crisis outreach team calls, repeat calls	37%	-	48%	-	24%	-
 # of crisis center admissions (BTCS- Youth Therapeutic Respite Program) 	11	2	1	-	3	-

Source: BTCS, Received March 2024

Emergency Services and Hospital Data

Hospital Admissions July 2023 - December 2023	
Measure	Total
	Caldwell
Children's emergency department admissions for psychiatric reasons, count (#)	6
Psychiatric hospital admissions (#)	4

Source: Seton Edgar B Davis Hospital, Received March 2024

Department of Family and Protective Services Data

Child Protective Services Removals FY 2023		
Total		
Guadalupe Gonzales Caldwell		
79 29 81		
	Guadalupe	Total Guadalupe Gonzales

Source: Child Protective Services (CPS) Conservatorship: Removals (texas.gov)

Law Enforcement Data

Law Enforcement Respons July 2023-Dece			ounty		
Measure	Marion PD	Seguin PD	Schertz PD	Guadalupe County SO	County Total
# of school-based law enforcement responses to mental health crisis	18	-	28	-	46
Designated mental health officers (e.g., Mental Health Deputies, CIT Officer)	1	2	4	5	12
Mental health crisis calls handled by law enforcement (with child as subject)	10	37	50	-	97
# of law enforcement transport to crisis facilities with child as subject	10	25	33	-	68
% of law enforcement responses to youth experiencing a mental health crisis resulting in a diversion	-	-	73% (27 of 37)	-	N/A
# of emergency detention orders with child as subject	10	25	33	-	68

Source: Marion PD, Seguin PD, Schertz PD, Guadalupe County Sheriff's Office; Received March 2024

School-Based Law Enforcement – Guadalupe County July 2023-December 2023						
Measure	Marion ISD	Navarro ISD	Seguin ISD	Schertz PD	Cibolo PD	County Total
# of school-based law enforcement 3 4 13 6 4 30					30	

Source: Marion ISD, Navarro ISD, Seguin ISD, Schertz PD, Cibolo PD; Received March 2024

Law Enforcement Response - Gonzales County July 2023-December 2023	
Measure	Gonzales PD
# mental health crisis calls handled by law enforcement (with child as subject)	4
# of emergency detention orders with child as subject 1	

Source: Gonzales Police Department, Received March 2024

Law Enforcement Respon July 2023-Dece			,	
Measure	Lockhart PD	Caldwell County SO	Martindale PD	County Total
Designated mental health officers (e.g., Mental Health Deputies, CIT Officer)	1	0	0	1
# of mental health crisis calls handled by law enforcement (with child as subject)	4	8	0	12
# of law enforcement transport to crisis facilities with child as subject	2	4	0	6
% of law enforcement response to youth experiencing a mental health crisis resulting in a diversion	50%	100%	-	-
# of emergency detention orders with child as subject	2	6	0	8

Source: Lockhart Police Department, Caldwell County Sheriff's Office, Martindale Police Department

Intercept 2 Impact Measures

Juvenile Justice Referral Data

Guadalupe County Juvenile Probation Department Referral Data July 2023 - December 2023		
Measure	Total	
# of referrals to juvenile probation	294	
# of youth detained at county juvenile detention facility (Guadalupe County Juvenile Detention)	150 (95 Guadalupe County; 55 Contract)	
MAYSI Screenings ¹³ , % screening above caution cut off score ¹⁴ on at least 2 of the 6 clinical scales	40% (122/308)	
MAYSI Screenings, % screening above caution cut off score on the alcohol drug use scale	16% (49/308)	
MAYSI Screenings, % screening above caution cut off score on suicidal ideation scale	18% (57/308)	
PACT Pre-Screen ¹⁵ , % screening as low risk to re-offend	65% (237/363)	
Average cost per day to house someone in juvenile detention	\$364 - \$422	

Source: Guadalupe County Juvenile Probation Department, Received March 2024

¹³ The Massachusetts Youth Screening Instrument (MAYSI-2) is a behavioral health screening tool with 7 clinical scales (Alcohol-Drug Use, Angry-Irritable, Depressed-Anxious, Somatic Complaints, Suicide Ideation, Thought Disturbance, Traumatic Experiences).

¹⁴ Caution cut-off scores represent scores high enough to be clinically significant when compared to other youth in juvenile justice settings nationally.

¹⁵ The Positive Achievement Change Tool (PACT) pre-screen is a 46-item, multiple choice initial assessment instrument that assesses for risk (to re-offend) level.

Appendix D: Texas and Federal Privacy and Information Sharing Provisions

Note: The information below was referenced on January 30, 2024. Please reference links to statute directly to ensure the timeliest information.

School Records Sharing

See the <u>Joint Guidance on the Application of Family Educational Rights and Privacy Act</u> (FERPA) and the Health Insurance Portability and Accountability Act of 1996 To Student <u>Records Guide</u> by the U.S. Department of Health and Human Services and U.S. Department of Education. This guide answers common questions and provides guidance to school administrators and health care professions on the relationship between FERPA statute and regulations and HIPAA Privacy Rule and how they apply to records maintained on students.

Mental Health Record Protections

Health and Safety Code Chapter 533:

Section 533.009. EXCHANGE OF PATIENT RECORDS.

(a) Department facilities, local mental health authorities, community centers, other designated providers, and subcontractors of mental health services are component parts of one service delivery system within which patient records may be exchanged without the patient's consent.

Health and Safety Code Chapter 611:

Section 611.004. AUTHORIZED DISCLOSURE OF CONFIDENTIAL INFORMATION OTHER THAN IN JUDICIAL OR ADMINISTRATIVE PROCEEDING.

(a) A professional may disclose confidential information only:

(1) to a governmental agency if the disclosure is required or authorized by law;

(2) to medical, mental health, or law enforcement personnel if the professional determines that there is a probability of imminent physical injury by the patient to the patient or others or there is a probability of immediate mental or emotional injury to the patient;

(3) to qualified personnel for management audits, financial audits, program evaluations, or research, in accordance with Subsection (b);

(4) to a person who has the written consent of the patient, or a parent if the patient is a minor, or a guardian if the patient has been adjudicated as incompetent to manage the patient's personal affairs;

(5) to the patient's personal representative if the patient is deceased;

(6) to individuals, corporations, or governmental agencies involved in paying or collecting fees for mental or emotional health services provided by a professional;

(7) to other professionals and personnel under the professionals' direction who participate in the diagnosis, evaluation, or treatment of the patient;

(8) in an official legislative inquiry relating to a state hospital or state school as provided by Subsection (c);

(9) to designated persons or personnel of a correctional facility in which a person is detained if the disclosure is for the sole purpose of providing treatment and health care to the person in custody;

(10) to an employee or agent of the professional who requires mental health care information to provide mental health care services or in complying with statutory, licensing, or accreditation requirements, if the professional has taken appropriate action to ensure that the employee or agent:

(A) will not use or disclose the information for any other purposes; and

(B) will take appropriate steps to protect the information; or

(11) to satisfy a request for medical records of a deceased or incompetent person pursuant to Section <u>74.051</u>(e), Civil Practice and Remedies Code.

(a-1) No civil, criminal, or administrative cause of action exists against a person described by Section <u>611.001</u>(2)(A) or (B) for the disclosure of confidential information in accordance with Subsection (a)(2). A cause of action brought against the person for the disclosure of the confidential information must be dismissed with prejudice.

(b) Personnel who receive confidential information under Subsection(a)(3) may not directly or indirectly identify or otherwise disclose the identity of a patient in a report or in any other manner.

(c) The exception in Subsection (a)(8) applies only to records created by the state hospital or state school or by the employees of the hospital

or school. Information or records that identify a patient may be released only with the patient's proper consent.

(d) A person who receives information from confidential communications or records may not disclose the information except to the extent that disclosure is consistent with the authorized purposes for which the person first obtained the information. This subsection does not apply to a person listed in Subsection (a)(4) or (a)(5) who is acting on the patient's behalf.

Health and Safety Code Chapter 614

Section 614.017. EXCHANGE OF INFORMATION.

(a) An agency shall:

(1) accept information relating to a special needs offender or a juvenile with a mental impairment that is sent to the agency to serve the purposes of continuity of care and services regardless of whether other state law makes that information confidential; and

(2) disclose information relating to a special needs offender or a juvenile with a mental impairment, including information about the offender's or juvenile's identity, needs, treatment, social, criminal, and vocational history, supervision status and compliance with conditions of supervision, and medical and mental health history, if the disclosure serves the purposes of continuity of care and services.

(b) Information obtained under this section may not be used as evidence in any juvenile or criminal proceeding, unless obtained and introduced by other lawful evidentiary means.

(c) In this section:

(1) "Agency" includes any of the following entities and individuals, a person with an agency relationship with one of the following entities or individuals, and a person who contracts with one or more of the following entities or individuals:

(A) the Texas Department of Criminal Justice and the Correctional Managed Health Care Committee;

- (B) the Board of Pardons and Paroles;
- (C) the Department of State Health Services;
- (D) the Texas Juvenile Justice Department;
- (E) the Department of Assistive and Rehabilitative Services;

- (F) the Texas Education Agency;
- (G) the Commission on Jail Standards;
- (H) the Department of Aging and Disability Services;
- (I) the Texas School for the Blind and Visually Impaired;

(J) community supervision and corrections departments and local juvenile probation departments;

(K) personal bond pretrial release offices established under Article <u>17.42</u>, Code of Criminal Procedure;

- (L) local jails regulated by the Commission on Jail Standards;
- (M) a municipal or county health department;
- (N) a hospital district;
- (O) a judge of this state with jurisdiction over juvenile or criminal cases;

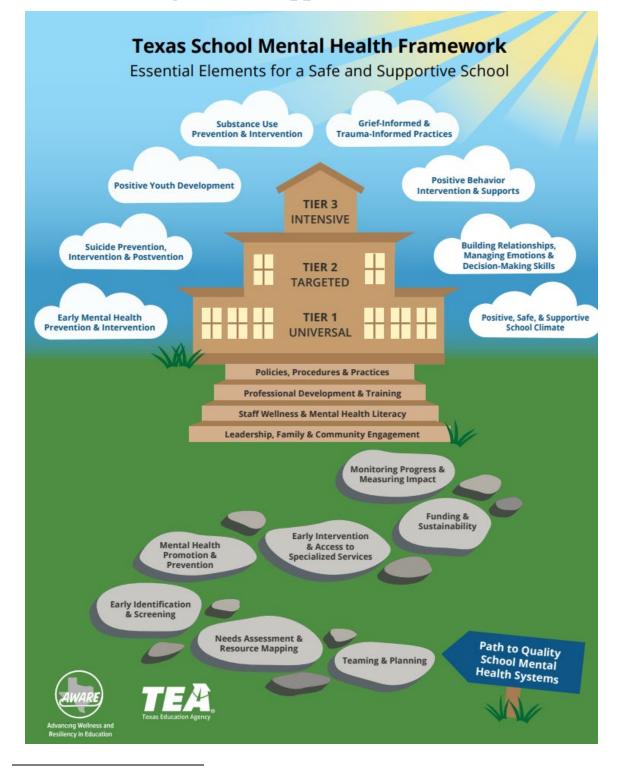
(P) an attorney who is appointed or retained to represent a special needs offender or a juvenile with a mental impairment;

- (Q) the Health and Human Services Commission;
- (R) the Department of Information Resources;

(S) the bureau of identification and records of the Department of Public Safety, for the sole purpose of providing real-time, contemporaneous identification of individuals in the Department of State Health Services client data base; and

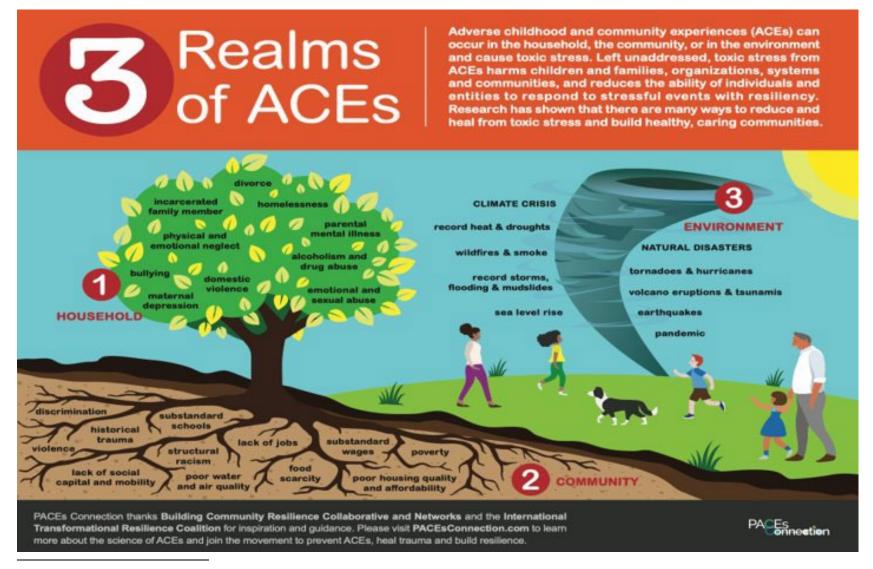
(T) the Department of Family and Protective Services.

Appendix E: Texas School Mental Health Framework (Multi-Tiered System of Supports)¹⁶



¹⁶ Texas Education Agency, <u>School Mental Health Practice Guide and Toolkit.</u>

Appendix F: Realms of ACEs¹⁷



¹⁷ PACES Connection, <u>*Three Realms of ACEs.*</u>

Appendix G: SIM Mapping Workshop Participant List

Name	Agency	Title
	Bluebonnet Trails	
Christy Ramirez	Community Services	Population Health Analyst
	Bluebonnet Trails	
Wale Adeyemo	Community Services	
	Texas Health and Human	Forensic and Jail Diversion
Brianna Edwards	Services Commission	Services
Bonnie Townsend	Luling Municipal Court	Judge
	Guadalupe County	
Brian Lumpkin	Sheriff's Office	Sergeant-Mental Health Unit
Richard Slaughter	Luling EMS	EMS Director
	Bluebonnet Trails	
Jack Housworth	Community Service	Director of SUD Services
	Nixon-Smiley	
	Consolidated	
	Independent School	
Jane Dwyer	District	Deputy Superintendent
	Bluebonnet Trails	
Susan Castillo	Community Services	988 Project Director
Sara Martinez	Seguin ISD	Coordinator Student Services
	Bluebonnet Trails	
Crystal Avalos	Community Services	MCOT Program
	Bluebonnet Trails	
Jaclyn Taylor	Community Services	SUD Counselor
	Nixon-Smiley	
	Consolidated	
	Independent School	
Maggie Gaytan	District	Student Service Coordinator
	Gonzales County Juvenile	
Tricia Becker	Probation	JPO SUPERVISOR
Samantha Coorta	Bluebonnet Trails - Early	ECI Brogram Managor
Samantha Goertz	Childhood Intervention	ECI Program Manager
Bethany Bishop	Navarro ISD	Elementary school social worker
	Ascension Seton Edgar B.	
Anna Dittrich	Davis Hospital	ED Clinical Supervisor
	Ascension Seton Edgar B.	
Kristi Bullock	Davis Hospital	Social worker
Kirsten Legore	Guadalupe County	Judge County Court at Law #2

	Gonzales County Juvenile	
Maggie Gaytan	Probation Department	Juvenile Probation Officer
	Caldwell County Juvenile	
Marissa Mendez	Probation	Court liaison officer
	Guadalupe County	
	Children's Advocacy	
Christy Williams	Center	Executive Director
Bethany Polk	Seguin ISD	Director of Student Services
	St. Jude's Ranch for	
Marion McKenzie	Children Belong	Community Liaison
	Guadalupe County	
Shelly Cameron	Juvenile Services	Assistant Chief
	Bluebonnet Trails	
Mike Maples	Community Services	Chief Health Programs Officer
	Bluebonnet Trails	Director of Youth & Family MH
Britni Mueck	Community Services	Operations
	Department of Family	
Michelle Tyler	and Protective Services	Program Administrator
	Bluebonnet Trails	
Dalia Villa	Community Services	Director of Crisis Services
	St. Jude's Ranch for	
Magaly Martinez	Children Belong	Intern for MSW OLLU
	Caldwell County Juvenile	
Robin Slade	Probation	Asst Chief
	Guadalupe Regional	
Amy Anderson	Medical Center	Trauma Program Manager
	Texas Health and Human	
Elise Manchester	Services Commission	Attorney
	St. Jude's Ranch for	
Nicole Nguyen	Children Belong	Regional Director- East
	Bluebonnet Trails	Assistant Director of SUD
Jordan Adams	Community Services	Services
	Bluebonnet Trails	
Linda Ponce Gay	Community Services	Director, IDD Crisis Services
	Guadalupe County	
Salvador Vela	Juvenile Services	Prevention Officer
Martina Wissmann	Seguin Police Department	Mental Health Officer

Appendix H: List of Acronyms

Acronym	Full Name
ARD	Admission, Review and Dismissal
CIS	Communities in Schools
СІТ	Crisis Intervention Team
сос	Code of Conduct
CPS	Child Protective Services
CRCG	Community Resource Coordination Group
CSCD	Community Supervision and Corrections Department
DAEP	Disciplinary Alternative Education Program
DFPS	Department of Family and Protective Services
DPR	Drug Prevention Resources
EMS	Emergency Medical Services
FERPA	Family Educational Rights and Privacy Act
ннѕс	Health and Human Services Commission
НІРРА	Health Insurance Portability and Accountability Act
нотвни	Heart of Texas Behavioral Health Network
IDD	Intellectual and Developmental Disability
ISD	Independent School District
JJAEP	Juvenile Justice Alternative Education Program
КСҮ	Klaras Center for Youth
LE	Law Enforcement
LIDDA	Local Intellectual and Developmental Disability Authority
LBHA	Local Behavioral Health Authority

LMHA	Local Mental Health Authority
MAYSI	Massachusetts Youth Screening Instrument
мсот	Mobile Crisis Outreach Team
MHDD	Mental Health and Developmental Disabilities
МІ	Mental Illness
ΜΟυ	Memorandum of Understanding
MTSS	Multi-Tiered System of Support
NAMI	National Alliance on Mental Illness
OCOF	Our Community Our Future
OFC	Office of Forensic Coordination
OJJDP	Office of Juvenile Justice and Delinquency Prevention
РАСТ	Positive Achievement Change Tool
PCEs	Positive Childhood Experiences
PRA	Policy Research Associates
QMHP	Qualified Mental Health Professional
ROI	Release of Information
RTC	Residential Treatment Center
SAFE	Student and Family Empowerment Program
SAMHSA	Substance Abuse and Mental Health Services Administration
SIM	Sequential Intercept Model
SMI	Serious Mental Illness
SUD	Substance Use Disorder
ТА	Technical Assistance
TEA	Texas Education Agency

ТСНАТТ	Texas Child Health Access Through Telemedicine
тсооммі	Texas Correctional Office on Offenders with Medical or Mental Impairments
YAC	Youth Advisory Council